

Message Text

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TO SECSTATE WASHDC IMMEDIATE 5952

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

S E C R E T SECTION 1 OF 2 USNATO 2972

E.O. 11652: GDS 12-31-82

TAGS: MCAP, NATO

SUBJECT: REPORT ON EWG SUB-GROUP ON STRENGTHENING GREEK AND TURKISH
LOCAL FORCES

REF: A. USNATO 2607

B. USNATO 2944 (NOTAL)

SUMMARY EWG SUB-GROUP ON STRENGTHENING GREEK AND TURKISH LOCAL
FORCES WILL MEET MAY 30 WITH OBJECTIVE OF APPROVING REVISED SUB-
GROUP REPORT (QUOTED BELOW). UNLESS OTHERWISE INSTRUCTED BY
WASHINGTON, MISSION PROPOSES TO APPROVE REPORT. END SUMMARY.

1. AS FORECAST PARA 6, REFTTEL A, INTERNATIONAL STAFF HAS
REVISED AND REISSUED NARRATIVE PORTION OF EWG SUB-GROUP'S DRAFT
REPORT ON STRENGTHENING GREEK AND TURKISH LOCAL FORCES (AC/281
(LF)WP(74)-(REVISED)).

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2. IN AN EFFORT TO MEET TURKISH WISHES (REFTTEL B), SUB-GROUP
WILL MEET MAY 30 WITH OBJECTIVE OF APPROVING REPORT.

3. ACCORDING TO ADDITIONAL US INFORMATION, EWG WILL NOT REPEAT

NOT MEET TO ADDRESS REPORT. RATHER SYG LUNS, AT DPC MEETING PLANNED FOR JUNE 6, WILL CALL ATTENTION TO REPORT AND SEEK PERM REPS' APPROVAL TO INCLUDE IT AS A REFERENCE TO ITEM VB OF THE DPC MINISTERIAL AGENDA.

4. MISSION VIEWS REVISED REPORT AS ACCEPTABLE AND PROPOSES TO APPROVE IT AT SUB-GROUP MEETING MAY 30.

5. TEXTS OF CHAIRMAN'S COVER NOTE AND OF REVISED REPORT FOLLOW:

QUOTE

NOTE BY THE CHAIRMAN

MEMBERS OF THE SUB-GROUP WILL BE AWARE OF AMBASSADOR ERALP'S SUGGESTION MADE AT THE DEFENCE PLANNING COMMITTEE MEETING ON 27TH MAY TO INCLUDE OUR REPORT AS A REFERENCE DOCUMENT ON THE AGENDA OF THE MINISTERIAL MEETING ON 14TH JUNE. AS A CONSEQUENCE, THE REPORT WILL HAVE TO BE FINALISED AS A MATTER OF URGENCY. IN AN EFFORT TO EXPEDITE OUR WORK I AM ATTACHING A REVISED VERSION OF OUR REPORT AS AMENDED DURING THE SUB-GROUP'S MEETING ON 10TH MAY. THE DRAFT CONTAINS THE AMENDED VERSION OF PARAGRAPHS 6 AND 11 CIRCULATED SEPARATELY UNDER AC/281(LF)N(74)3 OF 22ND MAY. IT ALSO CONTAINS A MILITARY EVALUATION PROVIDED BY THE SHAPE REPRESENTATIVE.

2. TIME HAS NOT PERMITTED US TO REDO THE ANNEXES; THEY WILL BE AMENDED TO BRING THEM INTO LINE WITH THE FINAL COUNTRY CHAPTERS FOR THE TWO COUNTRIES.

3. I PROPOSE TO DISCUSS THE ENTIRE REPORT AT A MEETING ON THURSDAY, 30TH MAY AT 10:15 A.M., OR, IF THE COMMUNIQUE DRAFTING GROUP MEETS AT THHAT TIME, AT 3 P.M. ON THE SAME DAY.

BEGIN TEXT OF REVISED REPORT:

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INTRODUCTION

FOLLOWING THE DIRECTION OF MINISTERS(1) THE EXECUTIVE WORKING GROUP ON 27TH JULY, 1973, ESTABLISHED A SUB-GROUP TO STUDY WAYS AND MEANS OF IMPROVING MEASURES FOR THE STRENGTHENING OF GREEK AND TURKISH LOCAL FORCES(2). AT A LATER MEETING THE EWG AGREED TO THE TERMS OF REFERENCE FOR THIS SUB-GROUP(3); THEY ARE ATTACHED AT ANNEX C.

2. IN OUR WORK IN THE SUB-GROUP WE HAVE TAKEN NOTE OF THE EFFORTS MADE EARLIER IN THIS FIELD, I.E. THE REPORTS ON THE STRENGTHENING OF GREEK(4) AND TURKISH(5) LOCAL FORCES AND SUBSEQUENT PROGRESS REPORTS IN THE CONTEXT OF THE AD 70 STUDY,

AND RECOGNISED THAT THESE REPORTS WERE STILL VALID AS BACKGROUND FOR IDENTIFYING THE DEFICIENCIES AND OFFERING RECOMMENDATIONS TO STRENGTHEN THE FORCES. IT WAS AGREED, HOWEVER, THAT WE SHOULD TAKE AS THE BASIS FOR OUR WORK THE EMERGING FORCE GOALS FOR GREECE AND TURKEY FOR THE PERIOD 1975-1980. THESE FORCE GOALS WOULD EMBODY MOST OF THE PREVIOUS RECOMMENDATIONS AND BRING THEM UP-TO-DATE IN THE LIGHT OF INTERVENING CHANGES; THEY WOULD ALSO REPRESENT THE LATEST AUTHORITATIVE STATEMENT, AGREED BY THE ALLIANCE AS A WHOLE, OF THE FORCES AND THEIR CAPABILITIES NEEDED ON THE SOUTH-EASTERN FLANK OF NATO.

3. WE RECOGNISED THAT THE TOTAL COSTS OF THE DRAFT FORCE GOALS FOR EITHER GREECE OR TURKEY WENT FAR BEYOND THE ECONOMIC CAPABILITIES OF THESE COUNTRIES AND THAT EXTERNAL AID WAS REQUIRED TO A SUBSTANTIAL DEGREE TO IMPLEMENT THE RECOMMENDED MEASURES(6). AS A CONSEQUENCE, WE WOULD HAVE TO ADDRESS OUR ATTENTION MAINLY TO THOSE FORCE GOALS THAT DEPEND ON

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- (1) DPC/D(73)7, 20TH AUGUST 1973
 - (2) AC/281-DS(73) 12, 1ST AUGUST 1973
 - (3) AC/281-D(73)3, 9TH AUGUST 1973
 - (4) DRC/D(70)2(REVISED), 16TH AUGUST, 1970
 - (5) DRC/D(70)3(REVISED), 16TH AUGUST, 1970
 - (6) DPC/D(74)5, 29TH APRIL, 1974

EXTERNAL AID FOR THEIR IMPLEMENTATION AND WHICH ARE THEREFORE AS MUCH A LIST OF FORCE GOALS FOR THE ALLIANCE AS A WHOLE AS THEY ARE FOR GREECE AND TURKEY.

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4. TO EXPEDITE OUR WORK PENDING THE ADOPTION OF FORCE GOALS, WE AGREED TO EXAMINE AND COMMENT ON SACEUR'S FORCE PROPOSALS. AS A FIRST STEP IT WAS CONSIDERED USEFUL TO DIVIDE THE FORCE PROPOSALS IN THREE CATEGORIES:

- (1) MEASURES WHICH CAN BE IMPLEMENTED BY GREECE AND TURKEY FROM THEIR OWN NATIONAL RESOURCES;
- (B) MEASURES THAT CAN ONLY BE IMPLEMENTED IF MAJOR EQUIPMENT IS PROVIDED THROUGH EXTERNAL AID;
- (C) MEASURES THAT CAN ONLY BE IMPLEMENTED IF IN ADDITION TO THE MAJOR EQUIPMENT TO BE PROVIDED THROUGH EXTERNAL AID, FURTHER AID IS GIVEN FOR OPERATION AND MAINTENANCE OF THAT EQUIPMENT AND FOR REQUIRED TRAINING OF PERSONNEL.

5. DOCUMENTS(1) WERE RECEIVED FROM THE GREEK AND TURKISH AUTHORITIES BREAKING DOWN SACEUR'S FORCE PROPOSALS FOR THE PERIOD 1975-1980 FOR THEIR RESPECTIVE COUNTRIES AS REQUESTED. AS A RESULT OF OUR DISCUSSIONS WITH THE GREEK AND TURKISH REPRESENTATIVES FROM CAPITALS WE DECIDED THAT IT WAS NECESSARY TO TRY TO FURTHER EXPAND THE DETAILS OF THE PROPOSALS WHICH THEIR AUTHORITIES INDICATED COULD NOT BE IMPLEMENTED FROM NATIONAL RESOURCES AND TO IDENTIFY MORE PRECISELY WHAT NEEDED TO BE

PROVIDED FROM ABROAD. AT THIS STAGE THE WORK OF THE SUB-GROUP
COINCIDED WITH THE DEFENCE REVIEW COMMITTEE'S REVIEW OF THE
MILITARY COMMITTEE'S FORCE PROPOSALS IN THE DEVELOPMENT OF THE
FORCE GOALS FOR THE PERIOD 1975-1980, AND THE INFORMATION

(1) AC/281(LF)-N(74)1, 8TH FEBRUARY, 1974
AC/281(LF)-N(74)2, 8TH FEBRUARY, 1974

PROVIDED BY THE SUB-GROUP PROVED TO BE A USEFUL INPUT. AT THE
SAME TIME WE WERE ABLE TO TAKE INTO ACCOUNT THE AMENDMENTS AGREED
BY THE DEFENCE REVIEW COMMITTEE IN THE DEVELOPMENT OF THE DRAFT
FORCE GOALS FROM THE FORCE PROPOSALS.

STATUS OF WORK

6. DUE TO THE LIMITED TIME AVAILABLE IT HAS BEEN NECESSARY
TO LIMIT THE SCOPE OF THIS INITIAL REPORT TO A MORE PRECISE
IDENTIFICATION OF WHAT IS NEEDED IN KIND AND QUANTITY AND TO
IDENTIFY DIFFICULTIES EXPERIENCED IN THE PAST BY THE COUNTRIES
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CONCERNED BEFORE WE PROCEED WITH THE MAIN PART OF OUR TASK
WHICH IS TO STUDY WHAT STEPS CAN BE TAKEN TO ELIMINATE AREAS OF
DIFFICULTY AND REVIEW POSSIBLE WAYS AND MEANS OF MEETING THESE
DEFICIENCIES.

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7. TOWARDS THIS END WE USED THE GREEK AND TURKISH DOCUMENTS(1), SHOWING THE PROPOSALS FOR THE RESPECTIVE COUNTRIES IN THE THREE CATEGORIES AS INDICATED IN PARAGRAPH 4. WE LOOKED FOR ANY FURTHER USEFUL INFORMATION WHICH COULD SHED MORE LIGHT ON REQUIREMENTS AND WHICH COULD HELP IN THE NEXT PHASE OF WORK. SOME ADDITIONAL INFORMATION HAS BEEN OBTAINED FROM A NUMBER OF SOURCES, MAINLY FROM THE ACE FORCE PROPOSAL DOCUMENTS, FROM FURTHER DISCUSSION WITH THE GREEK AND TURKISH AUTHORITIES AND FROM THE DEFENCE REVIEW COMMITTEE'S EXAMINATION OF THE FORCE PROPOSALS FOR GREECE AND TURKEY.

8. THE RESULT OF OUR WORK TO DATE IS SET OUT IN TABULAR FORM AT ANNEXES A AND B. FOR COMPLETENESS THESE TABLES SHOW ALL THE PROPOSALS FOR THE RESPECTIVE COUNTRIES DIVIDED INTO THE THREE CATEGORIES PREVIOUSLY DESCRIBED, BUT NO EFFORT HAS BEEN MADE TO EXPAND THE INFORMATION ON THE MEASURES IN PART I WHICH ARE TO BE IMPLEMENTED FROM NATIONAL RESOURCES. THE MAIN EFFORT HAS BEEN TO

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(1) AC/281(LF)-N(74)1, 8TH FEBRUARY, 1974

AC/281(LF)-N(74)2, 8TH FEBRUARY, 1974

OBTAIN AS MUCH PERTINENT INFORMATION AS POSSIBLE REGARDING THE PROPOSALS IN PARTS II AND III, WHERE EXTERNAL ASSISTANCE IS NEEDED, TO INDICATE MORE CLEARLY WHAT IS REQUIRED. IT SHOULD ALSO BE NOTED THAT DURING THE DEFENCE REVIEW COMMITTEE EXAMINATION OF THE FORCE PROPOSALS OF GREECE AND TURKEY A NUMBER OF MEASURES WERE DELETED OR AMENDED WITH THE OBJECTIVE OF ESTABLISHING MORE REALISTIC AND FEASIBLE GOALS FOR THE COUNTRIES CONCERNED. THE DEFENCE REVIEW COMMITTEE ALSO RECOMMENDED THAT THE COUNTRIES CONCERNED ACCEPT CERTAIN ADDITIONAL MEASURES AS A REASONABLE CHALLENGE TO BE MET FROM NATIONAL RESOURCES. THESE CHANGES AND RECOMMENDATIONS HAVE BEEN TAKEN INTO ACCOUNT IN ANNEXES A AND B.

MILITARY EVALUATION

9. THE INFORMATION PROVIDED AT ANNEXES A AND B TO THE PRESENT REPORT HAS BEEN EXAMINED BY SHAPE. WHILE RECOGNISING THE EFFORTS THAT GREECE AND TURKEY INTEND TO MAKE DURING THE PERIOD 1975-1980, IN ORDER TO IMPROVE THEIR MILITARY STRENGTH OUT OF NATIONAL RESOURCES, SHAPE ESTIMATES THAT THE RESULTS WHICH WILL BE ACHIEVED ARE STILL FAR FROM BEING SUFFICIENT TO REDRESS THE PRESENT AND FUTURE FORESEEABLE DEFICIENCIES IN THE NATO MILITARY POSTURE IN THE SOUTH-EASTERN FLANK OF ACE. IT IS EVIDENT, THEREFORE, THAT UNLESS THERE ARE SUBSTANTIAL IMPROVEMENTS IN EXTERNAL AID FOR GREECE AND TURKEY, WELL BALANCED FORCES NECESSARY TO EFFECTIVELY COUNTER THE THREAT TO THIS REGION CANNOT BE ACHIEVED. FOLLOWING IS AN EVALUATION OF THE MOST SIGNIFICANT SHORTFALLS THAT WOULD RESULT, IF THOSE FORCE GOALS THAT DEPEND ON EXTERNAL AID ARE NOT IMPLEMENTED:

(A) LAND FORCES

UNLESS THERE IS EXTENSIVE PROVISION OF EXTERNAL AID

CRITICAL WEAKNESSES WILL PERSIST IN SEVERAL AREAS OF THE GREEK AND TURKISH LAND FORCES. THERE WILL REMAIN A WIDESPREAD DEFICIENCY IN ANTI-ARMOUR CAPABILITY, THE MECHANISATION OF FORCES TO INCREASE THEIR CROSS COUNTRY MOBILITY WILL NOT BE REALISED AND THE AIR DEFENCE OF FIELD FORMATIONS WILL CONTINUE TO BE LARGELY INEFFECTIVE UNDER MODERN COMBAT CONDITIONS. THE MAJOR PART OF THE TANK STRENGTHS OF GREECE AND TURKEY ARE ALREADY LARGELY OUTMODED AND DESPITE SOME MODERNISATION
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PROGRAMMES UNDER NATIONAL AUSPICES, ONLY THE PROVISION OF A SUBSTANTIAL QUANTITY OF MODERN TANKS WILL GIVE THESE COUNTRIES A VIABLE LAND FORCE IN THE YEARS UP TO 1980. CURRENT COMMAND AND CONTROL ARRANGEMENTS OF LAND FORCES IN BOTH COUNTRIES ARE HIGHLY SUSCEPTIBLE TO LIKELY ENEMY COUNTERMEASURES AND EVEN IF UNINTERRUPTED MAY WELL NOT BE ABLE TO COPE WITH THE DEMANDS OF MODERN MOBILE WARFARE. INEVITABLY WITHOUT EXTERNAL AID THE RELATIVE CAPABILITY OF TURKISH AND GREEK LAND FORCES COMPARED WITH THE THREAT, ACTUAL AND POTENTIAL, WILL SUFFER A SERIOUS DECLINE WITHIN THE 1975-1980 TIMEFRAME.

(B) NAVAL FORCES

THE OVERALL COMBAT EFFECTIVENESS OF BOTH GREEK AND TURKISH NAVIES WILL BE SERIOUSLY DOWNGRADED BY THE OBSOLESCENCE OF A LARGE PERCENTAGE OF SHIPS. THE FIGHTING CAPABILITY OF THESE UNITS AGAINST SURFACE, SUB-SURFACE AND AIR TARGETS WILL BE MINIMAL, AND SO WILL THEIR SURVIVABILITY DUE TO LACK OF MODERN DETECTION EQUIPMENT AND WEAPON SYSTEMS, ELECTRONIC WARFARE AND NBC DEFENCE CAPABILITIES. FURTHERMORE, THE MARITIME SURVEILLANCE CAPABILITY, WHICH IS ALREADY VERY LIMITED, WILL FURTHER DECLINE.

(C) AIR FORCES

THE SERIOUS DEFICIENCIES THAT EXIST IN STOCK LEVELS FOR BOTH GREEK AND TURKISH ARE SCHEDULED FOR MINIMAL IMPROVEMENT BY NATIONAL FUNDS. THE LACK OF IMPROVED CONVENTIONAL AIR MUNITIONS AND AIRCRAFT CERTIFICATION FOR THESE WEAPONS WILL CONTINUE WITHOUT EXTERNAL ASSISTANCE. LACK OF ADEQUATE REPLACEMENT AND MODERNISATION PLANS FOR AIRCRAFT WILL CONTINUE SERIOUSLY TO LIMIT THE CAPABILITIES FOR AIR OPERATIONS. INADEQUATE AIR DEFENCE, LACK OF MODERN INTERCEPTOR AIRCRAFT, NBC DEFENSIVE CAPABILITIES, AND ONLY MINIMAL PROGRESS IN ELECTRONIC WARFARE CAPABILITIES WILL CONTINUE ADVERSELY TO IMPACT ON THE SURVIVABILITY OF THE AIR FORCES BEYOND A FEW DAYS IN A MAJOR CONFLICT. THE LACK OF NIGHT/ALL-WEATHER CAPABILITIES AND ONLY MINIMAL PROGRESS IN PLANNING FOR THE EFFECTIVE EMPLOYMENT AND RECEPTION OF AIR AUGMENTATION FORCES WILL MEAN THAT SERIOUS DEFICIENCIES WILL CONTINUE IN

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THIS REGION OF ACE.

CONCLUSIONS

10. THE EXECUTIVE WORKING GROUP MAY WISH TO NOTE FROM ANNEXES A AND B WHAT WE HAVE BEEN ABLE TO IDENTIFY AS THOSE PARTS OF THE DRAFT FORCE GOALS FOR GREECE AND TURKEY THAT ARE BEYOND THEIR NATIONAL RESOURCES AND WHICH ARE DEPENDENT IN WHOLE OR IN PART ON EXTERNAL AID, IN PARTICULAR THE ITEMS OF MAJOR EQUIPMENT, THEIR TYPES AND NUMBERS AS SET OUT IN PARTS 88 AND III OF THE ANNEXES.

11. IT IS OBVIOUS THAT ALTHOUGH THE WORK ACCOMPLISHED DURING THE FIRST PHASE PROVIDES A CERTAIN AMOUNT OF DETAILED INFORMATION REGARDING THE DEFICIENCIES IN THE GREEK AND TURKISH LOCAL FORCES, IT IS ONLY A FIRST STEP IN ACCOMPLISHING THE LONGER TERM AID OF THE SUB-GROUP TO STUDY AND MAKE RECOMMENDATIONS ON POSSIBLE WAYS AND MEANS TO ELIMINATE DIFFICULTIES AND TO IMPLEMENT THE MEASURES PROPOSED.

RECOMMENDATIONS

12. IT IS RECOMMENDED THAT:

(Q) THE EXECUTIVE WORKING GROUP TAKE INTO ACCOUNT THIS REPORT IN THEIR SUBMISSION TO MINISTERS AT THE MINISTERIAL MEETING IN JUNE;

(B) THE SUB-GROUP BE ASKED TO CONTINUE ITS WORK AND TO SUBMIT A FURTHER REPORT AS SOON AS POSSIBLE.

END QUOTE.

RUMSFELD.

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